



MINUTES OF THE 41ST EXTRA-ORDINARY COUNCIL MEETING OF THE CITY OF JOHANNESBURG MUNICIPALITY WILL BE CONVENED ON THURSDAY, 3 JULY 2025, AT THE CONSTANCE CONNIE BAPELA COUNCIL CHAMBER, BRAAMFONTEIN AT 10:00.

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1B MEMBERS PRESENT

The Acting City Manager: Mr K Kekana

The Acting Executive Mayor: Councillor K Kunene

| | |
|--------------------|------------------|
| Abdool, F | Gwamanda, K |
| Amad, T | Harman, L J (DA) |
| Aphane, J D | Harris, R |
| Arnolds, M S | Hlatshwayo, S |
| Atterbury, E | Hlatshwayo, S M |
| Avant-Smith, C | Hoén, J N |
| Baloyi, D L | Hooper, R S |
| Benjamin, R F | Horwitz, J |
| Bini, L | Huggett, E A |
| Bittkau, R | Hughes, Z |
| Bodenstein, H | Jacobs, B |
| Boer, C | Jacobs, K |
| Bolani, M G | Jainoodeen, Z |
| Brand, D G | Johnson, N |
| Campbell-Cloete, B | Jonker, N |
| Chabalala, M D | Kaldine, J |
| Chame, F | Karolia, Y |
| Chauke, K L | Kgeletsane, M O |
| Cherry, J | Khanyile, N M |
| Chetsanga, H | Khomongoe, N |
| Christians, A | Khumalo, X I |
| Chuma, A T | Koekemoer, M |
| Coogan, L C | Komane, S A |
| Cook, M | Kunene, K |
| Coutriers, M J | Kwapeng, C |
| Coverdale, D L T | Landis, R |
| Crichton, M | Lebatlang, T Z |
| Da Gama, V M | Lebea, M G |
| Da rocha, C M D | Lefutso, L |
| Dammie, B H | Leshilo, R S |
| De Lange, F C | Liebenberg, E |
| Deppe, A J | Lobi, M |
| Dewes, D S | Louw, M A |
| Dladla, D | Maake, M J |
| Dlamini, B | Mabaso, M P |
| Durand, G V M | Mabelebele, S S |
| Echeozonjoku, B C | Mabidilala, M P |
| Edward, N | Mabuke, T A |
| Finn, C E | Mabunda, T E |
| Foley, D T | Mabuza, S K L |
| Fourie-Shawe, C | Madiba, T J |
| Francisco, D B | Magwaza, B L P |
| Galeshewe, T M | Magwentshu, L C |
| Goosen, J W | Maila, S M |

Makamo, S S
Makaula, S
Makhafola, E
Makhuba, H N
Maluleka, T
Manganyi, D B
Mangena, T D
Marais, A F
Marais, S I
Marema, V A
Marumo, T
Masera, H
Mashala, K
Mashinini, S
Masoga, L M
Masuku, H P
Masuku, L
Maswazi, R
Matabane, O
Mathe, G
May, Z
Mavhona, L S
Mazibuko, A L
Mazibuko, N
Mazibukwana, M
Mbambala, T J
Meyers, T
Mgaga, B
Mgcina, S E
Mhlari, T M
Mhlongo, T A
Mkasi, G
Mkhize, T
Mkhonto, M S
Mmbengwa, M N
Mmota, L
Mngadi, W B
Mnisi, M
Mnisi, N D
Mnyameni, M
Moatshe, K
Modladlaba, D S
Modukanene, L C
Modupi, D N
Moepi, N J D
Moeti, O T
Mofokeng, J
Mogapi, T A
Mohamed, N
Mohlala, C
Mohlala, P K
Mokoari, Z
Mokoena, G
Mokoena, P
Mokoka, M L
Mokome, J M
Mokwena, T M
Molala, S M
Molefe, S B
Molise, L D
Moloisane, D
Mosehla, K J
Moshapo, L C
Mothopi, O Z
Mphaho, M A
Mphefo, L M P
Mpolobosho, M M
Mposula, T
Mpotulo, G S
Mulelu, M
Munyayi, V E
Mutavhatsindi, N T
Nair, R K
Ncube, W M
Ndlela, M C
Ndou, N L
Ndou, P
Ndou, P
Ndzondo, C M
Nefdt, P W
Nenemba, T
Nethamba, R
Ngema, S V
Ngoepe, C S
Nguse, S
Ngwenya, F N
Ngwetsheni, M M
Nhlapo, C P
Niemand, G J
Nkokou, T P
Nkomo, B
Nkomo, E T

Nkomo, P T
Nkonyeni, S P
Nkosi, R A L
Nkubungu, L
Nkwanyana, P B
Nofemela, N
Ntoele, N L
Ntombela, M J
Ntshidi, T E
Nyaqela, M M
Nyembe, M M
Nyembe, Z P
Nzimande, C
Pelzer, R
Phometsi, P S
Pietersen, J
Pietersen, N
Pitso, K
Ponsonby, D A
Radebe, N P
Radebe, T T
Raholane, M W
Rakosa, P M
Ramafikeng, D J
Rambani, N S
Raphadu, A T
Raseruthe, S H
Reddy, V M
Roberts, F C
Rohlssen, C K
Santana, C G
Sehoai, R J
Sekhu, M V
Sekwaila, B J
Shackleford, L M
Shange, P A
Shawe, Z
Sherman, G J
Shumba, K A
Sifumba, N
Simelane, P
Simelane, S O
Simonse, L C
Sindani, F P
Smouse, B M
Sondag, J M
Steenkamp, D
Stewart, A J
Suddaby, J
Supe, N P
Tabane, M C
Tambani, P S
Tefu, P V
Telekoa, A T
Truluck, T F
Tshwaku, M
Tshedho, J G
Tsotetsi, L Y M
Twala, Y A
Van der Merwe, M
Van Wyk, W M
Wax, K P
Wilskut, D
Wissler, S T J
Xulu, P S
Xuma, L
Zazini, A
Zigebe, Y L
Zitha, S L
Zondo, L T
Zungu, N G
Zwane, S

1 OPENING

The Acting City Manager, Mr K Kekana, requested Council to stand and observe a moment of silence for prayer and meditation.

He introduced himself, stating that he had been seconded by the MEC for COGTA to act as the City Manager of the City of Johannesburg Municipality. He added that this was done in terms of the Systems Act, read together with Regulation 20, and would apply until the position of City Manager has been filled.

He welcomed the Acting Executive Mayor - Councillor K Kunene, the Whip of Council – Councillor N Zungu, Members of the Mayoral Committee, Chairpersons of the various Section 79 Committees, leaders and whips of the various political parties represented in Council, Councillors, leaders of upper structures of government, Secretary to Council - Mr A Gobinca, officials of the City of Johannesburg, the Independent Electoral Commission of South Africa, members of the public, members of the media, ladies and gentlemen to the 41st Extra-Ordinary Council Meeting of the City of Johannesburg Municipality which is meant to elect the Speaker of Council.

He indicated that Rand Water was conducting a maintenance routine, which was affecting the Braamfontein area; however, precautionary measures had been implemented through the provision of water tankers, mobile toilets, and portable water.

The Acting City Manager granted a 10-minute break to allow all political party whips to ensure that their members had signed the attendance register. Upon resumption, he requested the Legal Advisors to confirm the number of Councillors present to verify the quorum. For accuracy, he indicated that attendance would be verified both through the register and by counting those physically present and requested that all Councillors remain seated while the Legal Advisors completed the count.

He indicated that the total number of Councillors in the City of Johannesburg is 270; however, due to a ward vacancy following the passing of the late Councillor Buthelezi, the current number of Councillors stands at 269. He further noted that the quorum remains 50% + 1 of 270, which is 136 Councillors. Legal Advisors confirmed that 225 Councillors were present in the Chamber; therefore, a quorum was constituted, and the meeting could proceed.

2 APPLICATIONS FOR LEAVE OF ABSENCE

The following applications for leave of absence from this meeting were granted:

| | | |
|--------------------------------|----------|-------------------------|
| <i>Councillor Mchunu, A</i> | <i>:</i> | <i>Ill Health</i> |
| <i>Councillor Mkhonza, N F</i> | <i>:</i> | <i>Ill Health</i> |
| <i>Councillor Mokoena, M S</i> | <i>:</i> | <i>Private Business</i> |
| <i>Councillor Molefe, E W</i> | <i>:</i> | <i>Ill Health</i> |
| <i>Councillor Molefe, M</i> | <i>:</i> | <i>Private Business</i> |
| <i>Councillor Morero, S E</i> | <i>:</i> | <i>Private Business</i> |
| <i>Councillor Ngwenya, J A</i> | <i>:</i> | <i>Ill Health</i> |

| | | |
|---------------------------------|---|-------------------------|
| <i>Councillor Papo, M Mw</i> | : | <i>Private Business</i> |
| <i>Councillor Rahn, N J</i> | : | <i>Private Business</i> |
| <i>Councillor Schay, D</i> | : | <i>Private Business</i> |
| <i>Councillor Seerane, M K</i> | : | <i>Private Business</i> |
| <i>Councillor Smit, P A</i> | : | <i>Private Business</i> |
| <i>Councillor Tshehlo, G J</i> | : | <i>Ill Health</i> |
| <i>Councillor Williams, M C</i> | : | <i>Private Business</i> |

The following Councillors requested permission to arrive late

Councillor Bini, L
Councillor Mnisi, N D
Councillor Mthembu, M N
Councillor Nyaqela, M M

3 ELECTION OF THE SPEAKER OF COUNCIL

Councillor Mposula (ActionSA) requested a 30-minute caucus break which the Acting City Manager acceded to.

Upon resumption, the Acting City Manager reminded Councillors that, at its meeting held on 25 June 2025, Council had considered and passed a motion of no confidence against the former Speaker, Councillor N. Mthembu. He therefore noted that the Office of the Speaker was vacant and that the provisions of Section 36 of the Municipal Structures Act, as amended, shall apply.

SECTION 36 - ELECTION OF SPEAKERS

- “(1) ...*
(2) A vacancy in the office of the speaker must be filled when necessary.
(3) The municipal manager must preside over the election of a speaker.
(4) The procedure set out in Schedule 3 applies to the election of a speaker.
(5) ...”

SCHEDULE 3 TO THE MUNICIPAL STRUCTURES ACT

- In terms of Schedule 3 to the Act, the person presiding must call for nominations of candidates for the vacant position of speaker at this meeting.*
- Each nomination must be submitted on the prescribed form and must be signed by two Councillors, a nominee and a seconder.*
- A person’s nomination must indicate acceptance of the nomination by signing the nomination form.*

- *Furthermore, Councillors's attention is drawn to Item 4 of Schedule 3 to the Act, in terms of which the person presiding at this meeting must announce the names of persons who have been nominated as candidates but may not permit a debate.*
- *In terms of Item 5 of the Schedule, if only One Candidate has been nominated, the person presiding must declare that candidate elected.*
- *If more than one candidate is nominated, and in accordance with Item 6 of the Schedule:*
 - a) *A vote must be taken at the meeting by secret ballot;*
 - b) *Each Councillor present at the meeting may cast one vote;*
 - c) *The person presiding must declare elected the candidate who receives the majority of the votes*
- *In terms of Item 7 of the Schedule; "Elimination Procedure,*
 - 1) *If no candidate receives a majority of the votes, the candidate who receives the lowest number of votes must be eliminated and a further vote taken on the remaining candidates in accordance with Item 6. This procedure must be repeated until a candidate receives the majority of the votes.*
 - 2) *When applying subitem (1), if two or more candidates each have the lowest number of votes, a separate vote must be taken on those candidates and repeated as often as may be necessary to determine which candidate is to be eliminated".*
- *In terms of Item 8, "Further meetings,*
 - 1) *If only two candidates are nominated, or if only two candidates remain after an elimination procedure has been applied, and those two candidates receive the same number of votes, a further meeting must be held within seven days at a time determined by the person presiding.*
 - 2) *If a further meeting is held in terms of subitem (1), the procedure prescribed in this Schedule must be applied at that meeting as if it were the first meeting for the election in question.*
 - 3) *If at a further meeting held in terms of subitem (1) only two candidates are nominated, or if only two candidates remain after the elimination procedure has been applied, and those two candidates receive the same number of votes, the person presiding at such meeting must determine by lot who of the two candidates will hold the office for which the election has taken place"*

Councillor Nguse (ANC) interjected the Acting City Manager and requested that the water tanker stationed outside the Council Chamber be redirected to the communities, noting that there was no water supply and that elderly residents were suffering.

The Acting City Manager indicated that he had allowed Councillor Nguse to speak because he believed technical issues were being raised that were impeding the meeting. He further stated that, in terms of the Standing Rules and Orders of Council, when the presiding officer is on the floor, there should be no disruption, and he requested that the process be allowed to conclude.

He announced that the Independent Electoral Commission (IEC) had been requested to conduct the election and had acceded to the request. He therefore called on all Councillors and relevant officials to cooperate with the IEC in this regard. He further stated that the meeting would proceed with the election of the Speaker of the City of Johannesburg Municipality, in accordance with Schedule 3 of the Municipal Structures Act, and invited the IEC to guide Councillors through the election process.

Mr. J. Mhlanga (IEC) indicated that the voting process would proceed as follows: they would first address the party agents, then follow with Councillors requiring special votes, and lastly, proceed with Councillors from each party in alphabetical order. He then took Councillors through the voting process as follows:

The election shall be conducted by secret ballot.

Access shall be restricted only to the Councillors of the City of Johannesburg. All other stakeholders may observe from the gallery.

1.1 Identification

- Councillors will be requested to present their green barcoded ID, smart card, or temporary ID as a form of identification.*

1.2 Party observing the election process

- Parties will be requested to nominate one party agent. The party agents must be Councillors of the City of Johannesburg Municipality and may observe the voting and counting process.*

1.3 Roll call and voters' roll

- An updated name list with full names and ID numbers of the 270 Councillors in the City of Johannesburg will be used as the voter's roll.*
- Councillors absent on the day will be indicated when roll call is taken.*
- The Acting Secretary to Council will read the names as they appear on the voters roll in alphabetical order.*
- Party agents will be given preference to cast their votes.*
- Councillors will then be called 4 at a time to cast their ballot.*
- Councillors will be marked off the voters' roll once they have voted.*
- Councillors who are present but not feeling well and wish to vote must inform the presiding officer so that special arrangements can be made to accommodate them for special votes.*

1.4 *Ballot papers*

- *Ballot papers will be printed once the nominations are confirmed by the presiding officer in consultation with the party agents.*
- *Only 275 ballot papers will be printed and confirmed by party agents. (allowing for 5 additional/extra ballot papers).*
- *The ballot paper will only have the names of the candidates printed (no photos).*
- *A ballot will be issued after the name has been marked off the roll.*

1.5 *Marking of a ballot*

- *After receiving the ballot paper, the voter proceeds to the voting booth to cast his/her vote.*
- *The marked ballot must be folded once.*

1.6 *Casting of a vote*

- *The voter now casts his/her vote by putting it in the ballot box.*
- *The voter returns to his/her seat.*

1.7 *Counting and Results*

- *Counting will follow immediately after the elections.*
- *The ballot box will be opened in the presence of all party agents.*
- *All ballots will be reconciled and verified.*
- *Ballots will be sorted and counted according to candidates.*
- *Results slip will be completed and signed by the party agents.*
- *Results will be handed to the presiding officer.*

With the permission of the Acting City Manager, Mr. Mhlanga requested to distribute the nomination forms to all political parties through their respective party whips, and they were handed back to the Acting City Manager.

The Acting City Manager confirmed that three nomination forms were received from the Democratic Alliance (DA), the United Independent Movement (UIM), and the African Transformation Movement (ATM). He stated that the forms were in order, as they included the proposer, seconder, and nominee, and that they all had the required signatures. He then requested that the proposers rise to read the nominations, the seconds to confirm, and the nominees to confirm their acceptance, respectively.

Councillor Modupi (ANC) addressed Council, referring to Rule 73 of the Standing Rules and Orders of Council. He stated that Councillor Nguse had tabled a motion regarding the water tanker stationed outside the Chamber, noting that communities did not have water while Councillors had water bottles. He emphasized that the water tanker should therefore be sent to the communities and reminded Councillors of their fiduciary duty to serve their communities. He further noted that Councillors were frequently under attack due to a lack of services, reinforcing the need for the water tankers to be dispatched to the communities.

The Acting City Manager indicated that he had received information that Joburg Water was deploying two additional water tankers per ward. While the IEC was outlining the voting process, he was awaiting to provide feedback and confirmed that the matter had since been attended to.

Councillor Sifumba (DA) followed by Councillor Deppe (DA) read out their nomination forms, followed by Councillor Christians (DA) confirming the acceptance of the nomination.

Councillor Abdool (UIM) followed by Councillor Mhlongo (AIC) read out their nomination forms, followed by Councillor Arnolds (AIC) confirming the acceptance of the nomination.

Councillor Magwentshu (ATM) followed by Councillor Karolia (ALJAMA-AH) read out their nomination forms, followed by Councillor Zigebe (UDM) confirming the acceptance of the nomination.

The Acting City Manager granted a 30-minute break to allow the IEC to print the ballot papers.

On resumption, the Acting City Manager requested political parties to nominate their party agents. The following Councillors were appointed to serve as party agents for the duration of the election process:

*Councillor Avant-Smith, C
Councillor Magwentshu, L C
Councillor Mhlongo, T A
Councillor Ntoele, N L
Councillor Nyembe, M M
Councillor Pitso, K
Councillor Raphadu, A T*

The City Manager indicated that the ballot papers had been printed, and the voting process would commence. He asked the Secretary to Council to call Councillors' names as they appear in the voters' roll.

The following Councillors requested for a special vote:

*Councillor Fourie-Shawe, C
Councillor Johnson, N
Councillor Mnyameni, M
Councillor Nkomo, B
Councillor Reddy, V M
Councillor Simelane, P
Councillor Jainoodeen, Z (who is seated in a wheelchair, will have the IEC go to him to facilitate the voting process.)*

Mr. J. Mhlanga (IEC) briefed Members on the setup of the voting station, including the entry and exit points. He further indicated that the positioning of party agents should not interfere with the secrecy of the ballot.

The Secretary to Council called Councillors' names as they appeared on the voters' roll, starting with party agents and special votes.

At this point, time being 14:05, the IEC declared the voting station to be closed and stated that all observers had signed the results slip

Following the election process, the Acting City Manager thanked the IEC for conducting the elections. He stated that all observers had signed the results slip, indicating that the voting process was free and fair, and announced the results as follows:

Total votes cast: 249

Spoiled votes: 39

Cancelled votes: 0

Total valid votes: 210

Councillor Christians A received 68 votes.

Councillor Arnolds M received 137 votes.

Councillor Zigebe Y received 5 votes.

The Acting City Manager declared Councillor MS Arnolds as the duly elected Speaker of Council and extended congratulations.

He stated that the elected Speaker of Council cannot hold two positions. Therefore, he received a letter of resignation from Councillor Arnolds, resigning from the Executive as a Member of the Mayoral Committee for Finance, with immediate effect. He then read the letter into the record.

3.1 SWEARING-IN OF THE SPEAKER OF COUNCIL

Following the election, Regional Court President, RCP Modibedi Djadje, administered the swearing-in ceremony for Councillor MS Arnolds as Speaker of Council.

3.2 ACCEPTANCE SPEECH BY THE NEWLY ELECTED SPEAKER OF COUNCIL

The Speaker of Council, Councillor M S Arnolds addressed Council as follows:

“Honourable Acting Executive Mayor, Councillor K Kunene, Acting City Manager, Mr K Kekana, Chief Whip of Council, Councillor S Zungu, fellow Councillor. I stand before you today with deep humility and a profound sense of responsibility, having been elected as Speaker of Council. I wish to express my sincere gratitude to this Council for the confidence you have placed in me to preside over this critical arm of our city’s democratic governance.

Thank you for trusting me with this important role. I do not take it lightly, and I fully appreciate the weight of the responsibility that comes with it. The Legislature is not merely a forum for deliberation and debate; it is the cornerstone of our municipal democracy. It is here where oversight is exercised, laws are policies are debated and passed, and where the voice of our people, as expressed through their elected representatives, finds expression.

As Speaker, I am committed to upholding the integrity of this institution, ensuring that Council operates within the bounds of the law, and that our proceedings are conducted with fairness, decorum, and respect. We must be a Council that leads by example. In conduct, in transparency, and in our dedication to serving the people of Johannesburg.

I also wish to recognise the work done by those who came before me in this role. I pledge that I will continue to strengthen the institutional capacity of the Legislature so that it becomes even more effective and accessible to the people.

Today, I also recommit myself to the Government of Local Unity, a partnership that, while not always easy, is grounded in a shared commitment to service delivery, stability, and putting the needs of our communities above political divisions. If we are to succeed, it will be because we chose cooperation over conflict, purpose over partisanship, and service over self-interest.

Let us move forward together, with integrity, unity and an unwavering focus on the people of this great city. Thank you”.

4 ANNOUNCEMENTS BY THE SPEAKER

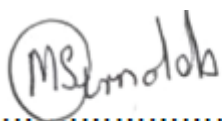
The Speaker of Council, Councillor MS Arnolds, thanked the Acting City Manager for holding the fort and expressed appreciation to the officials who supported him in convening the meeting. She also extended thanks to the IEC for consistently ensuring that the election process is properly followed and that elections are free and fair.

The Speaker further informed Councillors that an Extraordinary Council Meeting will be arranged to consider the Council business that was scheduled for 25 and 26 June 2025, and that they will be notified in due course.

5 CLOSURE

The Speaker thanked Councillors for honoring the invitation to attend the meeting during recess and for successfully conducting the business of the day. She extended special thanks to the guests for gracing the occasion with their presence and to everyone who followed the proceedings virtually.

THE MEETING ADJOURNED AT 15:18.



.....
SPEAKER OF COUNCIL
CLLR M ARNOLDS

DATE: 2025-08-01