



**MINUTES OF THE 47<sup>TH</sup> EXTRA-ORDINARY COUNCIL MEETING OF THE CITY OF JOHANNESBURG MUNICIPALITY, HELD ON FRIDAY, 20 MARCH 2026, AT 12:00, THE CONSTANCE CONNIE BAPELA COUNCIL CHAMBER, BRAAMFONTEIN.**

**SPEAKER OF COUNCIL  
CLLR M ARNOLDS**

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**MEMBERS PRESENT**

The Speaker: Councillor M S Arnolds

The Executive Mayor: Councillor S E Morero

Abdool, F	Jacobs, LC
Aphane, J D	Jonker, N
Avant-Smith, C	Kamela, O
Baloyi, D L	Karolia, Y
Benjamin, R F	Kgeletsane, M O
Bini, L	Khanyile, N M
Bittkau, R	Khomongoe, N
Bodenstein, H	Khumalo, X I
Bolani, M G	Koekemoer, M
Brand, D G	Komane, S A
Campbell-Cloete, B	Kreusch, S
Chabalala, M D	Kunene, K
Chame, F	Kwapeng, C
Chauke, K L	Landis, R
Cherry, J	Lebatlang, T Z
Chetsanga, H	Lebea, M G
Chuma, A T	Lefutso, L
Coogan, L C	Leshilo, R S
Cook, M	Lobi, M
Coutriers, M J	Louw, M A
Crichton, M	Maake, M J
Da Gama, V M	Mabaso, M P
Da rocha, C M D	Mabelebele, S
Deppe, A J	Mabidilala, M P
Dewes, D S	Mabuke, T A
Dlamini, B	Mabunda, J H
Echeozonjoku, B C	Mabunda, R S
Edward, N	Mabuza, S K L
Finn, C E	Madiba, T J
Foley, D T	Magwaza, B L P
Fourie-Shawe, C	Mahlangu, O J
Francisco, D B	Makamo, S
Galeshewe, T M	Makhafola, E
Goosen, J W	Makhuba, H N
Harris, R	Maluleka, T
Hlatshwayo, S	Manganyi, D B
Hlatshwayo, S M	Mangena, T D
Hoon, J N	Marema, V A
Hooper, R S	Marumo, T
Horwitz, J	Masera, H
Huggett, E A	Mashala, K
Hughes, Z	Mashinini, S
Jacobs, B	Masuku, H P
Jacobs, K	Masuku, L

Maswazi, R	Mposula, T
Mathe, G	Mpotulo, G S
May, Z	Mulelu, M
Mavhona, L S	Munyayi, V E
Mazibuko, A L	Mutavhatsindi, N T
Mazibuko, N	Mwale, B P
Mazibukwana, M	Mzolo, N
Mbambala, T J	Nair, R K
Meyers, T	Ncube, W M
Mgaga, B	Ndlela, M C
Mhlari, T M	Ndou, N L
Mhlongo, T A	Ndou, P
Mkasi, G	Ndzondo, C M
Mkhize, T	Nenemba, T
Mkhonza, N F	Nethamba, R
Mmbengwa, M N	Ngema, S V
Mmota, L	Ngoepe, C S
Mngadi, W B	Nguse, S
Mnisi, N D	Ngwenya, F N
Mnyameni, M	Ngwetsheni, M
Moatshe, K	Nhlapo, C P
Modladlaba, D S	Niemand, G J
Modukanene, L C	Nkomo, B
Modupi, D N	Nkomo, E T
Moepi, N J D	Nkonyeni, S P
Moeti, O T	Nkubungu, L
Mofokeng, J	Nkwanyana, P B
Mogapi, T A	Nofemela, N
Mohamed, N	Ntlemeza, B
Mohlala, C	Ntombela, M J
Mohlala, P K	Nyaqela, M M
Mokoari, Z	Nyembe, M M
Mokoena, G	Nyembe, Z P
Mokoena, P	Nzimande, C
Mokoka, M L	Papo, M M
Mokome, J M	Phometsi, P S
Mokwena, T M	Pietersen, J
Molala, S M	Pietersen, N
Molefe, E W	Pitso, K
Molefe, M	Ponsonby, D A
Molefe, S B	Radebe, N P
Molise, L D	Radebe, T T
Moloisane, D	Raholane, M W
Mosehla, K J	Rakosa, P M
Mothopi, O Z	Ramafikeng, D J
Moticoe, K D	Ramaru, G
Mphaho, M A	Rambani, N S
Mphefo, L M P	Raphadu, A T
Mpolobosho, M	Raseruthe, S H

Reddy, V M  
Rohlssen, C K  
Santana, C G  
Schay, D  
Seerane, M K  
Sehoai, R J  
Sekhu, M V  
Sekwaila, B J  
Shackelford, L M  
Shai, T E  
Shange, P A  
Shawe, Z  
Sherman, G J  
Shumba, K A  
Sifumba, N  
Simelane, P  
Simelane, S O  
Simonse, L C  
Sindani, F P  
Smouse, B M  
Sondag, J M  
Steenkamp, D  
Steenkamp, I  
Stewart, A J  
Suddaby, J  
Supe, N P  
Tabane, M C  
Tambani, P S  
Tefu, P V  
Thema, T N  
Truluck, T F  
Tshwaku, M  
Tsheddo, J G  
Tshehlo, G J  
Tsoadi, M S  
Tsotetsi, L Y M  
Twala, Y A  
Van der Merwe, M  
Van Onselen, R J  
Van Wyk, W M  
Wax, K P  
Wilskut, D  
Wissler, S T J  
Xulu, P S  
Xuma, L  
Zazini, A  
Zitha, S L  
Zondo, L T  
Zungu, N G  
Zwane, S

## 1 OPENING

*The Speaker requested Council to rise and observe a moment of silence for prayer and meditation.*

*The Speaker welcomed the Executive Mayor of the City of Johannesburg, Councillor S. Morero, Deputy Executive Mayor, Councillor L Masuku; the Whip of Council, Councillor K Chauke; the Chair of Chairs, Councillor V Marema, all political party leaders and whips, Members of the Mayoral Committee; Chairpersons of the Section 79 Committees, fellow Councillors; the City Manager, Dr F. Brink; the Secretary to Council, Mr A Gobinca; officials of the City of Johannesburg; residents of the City of Johannesburg; members of the Media; and ladies and gentlemen, to the 46<sup>th</sup> Extra-Ordinary Council Meeting of the City of Johannesburg Metropolitan Municipality.*

*A special welcome was extended to the Mangaung Metropolitan Municipality delegation, which includes the Speaker of Council, the Knowledge Management team, MPAC support staff, as well as the Office of the City Manager. The Speaker indicated that the delegation is currently undertaking a benchmarking exercise with the City of Johannesburg Municipality.*

*The Speaker indicated to Council that she had engaged the Venue Operations Centre (VOC), which confirmed that the meeting was compliant and that everything was under control in terms of security. She then allowed 10 minutes for the number of Councillors present in the Chamber to be counted and for verification of the number of Councillors who had signed the attendance register, to confirm quorum. It was noted that 143 Councillors were present in the Chamber and that 154 Councillors had signed the attendance register. The Speaker confirmed that a quorum had been achieved and that the meeting would therefore proceed.*

## 2 APPLICATIONS FOR LEAVE OF ABSENCE

*The following applications for leave of absence from this meeting were granted:*

<i>Councillor Amad, T</i>	<i>:</i>	<i>Ill Health</i>
<i>Councillor Boer, C</i>	<i>:</i>	<i>Urgent Private Business</i>
<i>Councillor Dladla, D</i>	<i>:</i>	<i>Ill Health</i>
<i>Councillor de Lange, F C</i>	<i>:</i>	<i>Urgent Private Business</i>
<i>Councillor Gwamanda, K</i>	<i>:</i>	<i>Private Business</i>
<i>Councillor Kaldine, J</i>	<i>:</i>	<i>Private Business</i>
<i>Councillor Mabunda, T E</i>	<i>:</i>	<i>Ill Health</i>
<i>Councillor Magwentshu, L C</i>	<i>:</i>	<i>Private Business</i>
<i>Councillor Maila, S M</i>	<i>:</i>	<i>Private Business</i>
<i>Councillor Matabane, O</i>	<i>:</i>	<i>Ill Health</i>
<i>Councillor Mkhonto, M S</i>	<i>:</i>	<i>Political Party Business</i>
<i>Councillor Mnisi, M</i>	<i>:</i>	<i>Private Business</i>
<i>Councillor Mokoena, M S</i>	<i>:</i>	<i>Private Business</i>
<i>Councillor Moshapo, L C</i>	<i>:</i>	<i>Ill Health</i>
<i>Councillor Nkokou, T P</i>	<i>:</i>	<i>Private Business</i>
<i>Councillor Nkomo, P T</i>	<i>:</i>	<i>Ill Health</i>
<i>Councillor Ngwenya, J A</i>	<i>:</i>	<i>Ill Health</i>
<i>Councillor Ntoele, N L</i>	<i>:</i>	<i>Ill Health</i>

<i>Councillor Pelzer, R</i>	:	<i>Urgent Private Business</i>
<i>Councillor Roberts, F C</i>	:	<i>Private Business</i>
<i>Councillor Smit, P A</i>	:	<i>Urgent Private Business</i>
<i>Councillor Zigebe, Y L</i>	:	<i>Private Business</i>

*The following Councillors were granted permission to arrive late.*

*Councillor Kamela, O  
Councillor Karolia, Y  
Councillor Marais, A  
Councillor Moloisane, D  
Councillor Nair, R K  
Councillor Smouse, M  
Councillor Wilskut, D*

*The following Councillors were granted permission to leave the meeting early:*

<i>Councillor Christians, A</i>	:	<i>16:00</i>
<i>Councillor Chame, F</i>	:	<i>16:00</i>
<i>Councillor Landis, R</i>	:	<i>16:00</i>
<i>Councillor Shawe, Z</i>	:	<i>16:00</i>
<i>Councillor Fourie-Shawe, C</i>	:	<i>16:00</i>
<i>Councillor Schay, D</i>	:	<i>16:00</i>
<i>Councillor Horwitz, J</i>	:	<i>16:00</i>
<i>Councillor Shange, P A</i>	:	<i>14:00</i>
<i>Councillor Kunene, K</i>	:	<i>13:00</i>

### **3 RECOMMENDATIONS TO COUNCIL**

*The Deputy Executive Mayor tabled the reports of the Executive.*

*The Whip of Council requested a 10-minute caucus break with the Whips. The Speaker acceded to the request.*

*On resumption of Council, the Whip of Council indicated that the whippers had agreed that political parties would decide either to debate the reports or not.*

Item 1 OPERATING ADJUSTMENT BUDGET  
FOR THE 2025/26 FINANCIAL YEAR

*Councillor Seerane (EFF) indicated to the Speaker that there was a crowd outside intimidating and swearing at the Councillors as they made their way into the Council precinct. He asked why the crowd was allowed inside the Council precinct, whereas all other marchers were kept outside the gates.*

*In her response, the Speaker indicated that the Venue Operations Centre (VOC) had confirmed Councillors' safety and that no incidents were expected to occur. She further added that, at the beginning of the meeting, a Councillor had approached her to indicate that they felt scared or intimidated by the crowd gathered inside the Council precinct. She urged Councillors to speak out when they are intimidated and to report those who were intimidating them.*

*Councillor Seerane (EFF) indicated that he would not be able to report people he did not know and they were all wearing SAMWU regalia, as they were not supposed to be allowed access to the Council precinct.*

*In her response, the Speaker indicated that during the Council preparations, the Venue Operations Centre (VOC) confirmed that the meeting would be secured and that all was in order. She added that VOC had recommended that any individuals intimidating Councillors should be reported. The Speaker further indicated that the protocol team had made their way to VOC to report the concerns raised by Councillor Seerane.*

*MMC Tshwaku indicated that the Speaker must consider and take seriously the comments made by Councillor Seerane. He further stated that the utterances and misinformation by the Deputy Executive Mayor, Councillor Masuku, at the last Council meeting on 12 March 2026, had led to Councillor Mogapi being assaulted by disgruntled employees.*

*At this point, Council became chaotic, and Councillors across the floor requested that the Speaker guarantee their safety.*

*In her response, the Speaker indicated that she could not guarantee the safety of the Councillors because they were all speaking at the same time, preventing her from delivering a proper response. She further elaborated that the protocol team was currently engaging the Venue Operations Centre (VOC) regarding the comments made by Councillor Seerane and that she was awaiting a report from the protocol team.*

*Upon the return of the protocol team, the Speaker reported that the Captain of the SAPS was present in the Council precinct and requested that any Councillors who were assaulted should immediately report a case of assault to the SAPS members present.*

*After the debate, the Speaker posed the question to the House; however, no clear outcome emerged. The Speaker thereafter put the report to a vote, and the outcome was as follows:*

*Abstention : 0*

*Against : 102*

*For : 139*

*Councillor Niemand (DA), referred to Rule 84 of the Standing Rules and Orders of Council, which provides that "Whenever a question is put by the Presiding Officer, any Councillor may inform the Presiding Officer that she/he wishes her/his party's opposition on the item to be formally recorded in the Minutes of the Proceedings," and formally recorded the dissent of the Democratic Alliance.*

**RESOLVED**

- 1 That the Adjustment Operating Revenue and Expenditure for Core Administration and Municipal Entities as set out in Annexure A, B, C and D be approved.
- 2 That the supporting information contained in the 2024/25 Adjusted Revenue and Expenditure Budget document as required in terms of Section 17(3) of the Municipal Finance Management Act (Act 56 of 2003) be considered in conjunction with this report.
- 3 That the risks highlighted in the body of the report be noted and mitigated.
- 4 That efficiency measures to manage expenditure within the final adjusted budget allocations be continued by all Departments and Entities.

**DA DISSENT**

(GROUP FINANCE)  
 (Ntuthuzelo April)  
 (Director: Group Budget and Planning)  
 (Tel. (011) 358-3290)

**Item 2 CAPITAL ADJUSTMENT BUDGET  
 FOR THE 2025/26 FINANCIAL YEAR**

*After the debate, the Speaker posed the question to the House; however, no clear outcome emerged. The Speaker thereafter put the report to a vote, and the outcome was as follows:*

*Abstention : 0  
 Against : 102  
 For : 139*

*Councillor Niemand (DA), referred to Rule 84 of the Standing Rules and Orders of Council, which provides that "Whenever a question is put by the Presiding Officer, any Councillor may inform the Presiding Officer that she/he wishes her/his party's opposition on the item to be formally recorded in the Minutes of the Proceedings," and formally recorded the dissent of the Democratic Alliance.*

**RESOLVED**

- 1 That the Adjustment Capital Budget for 2025/26 amounting to R8 424 388 000 as set out in Annexure A and B be approved.

- 2 That the budget requests to adjust the Capital Budget for the 2026/27 and 2027/28 financial years be considered in conjunction with the medium-term budget process for 2026/27 – 2028/29.

### DA DISSENT

(GROUP FINANCE)

(Ntuthuzelo April)

(Director: Group Budget and Planning)

(Tel. (011) 358-3290)

- Item 3 2025/26 MID-YEAR REVIEW OF THE INSTITUTIONAL SERVICE DELIVERY AND BUDGET IMPLEMENTATION PLAN (SDBIP), DEPARTMENTAL AND MUNICIPAL ENTITIES' BUSINESS PLANS

*Councillor Niemand (DA), referred to Rule 84 of the Standing Rules and Orders of Council, which provides that "Whenever a question is put by the Presiding Officer, any Councillor may inform the Presiding Officer that she/he wishes her/his party's opposition on the item to be formally recorded in the Minutes of the Proceedings," and formally recorded the dissent of the Democratic Alliance.*

### RESOLVED

- 1 That the proposed amendments to the Institutional Service Delivery and Budget Implementation Plan for 2025/26, as detailed in *Annexure A*, be approved.
- 2 That the proposed amendments to the business plans of the municipal entities (*Annexure B*) and SDBIPs of departments (*Annexure C*), be approved.
- 3 That the proposed Amendments to Circular 88 indicators (*Annexure D*), be Approved.
- 4 That in line with the respective guidelines the departmental SDBIPs, municipal entities' business plans and section 57 scorecards be revised to effect the proposed changes, where required.
- 5 That the proposed changes be affected from the third quarter reporting on all the SDBIPs, business plans and section 57 scorecards.

### DA DISSENT

(GROUP STRATEGY, POLICY COORDINATION AND RELATIONS)

Item 4 2025/2026 INSTITUTIONAL SDBIP MID-YEAR  
SERVICE LEVEL STANDARDS REVIEW,  
(DEVIATION AND ADJUSTMENT)

*Councillor Niemand (DA), referred to Rule 84 of the Standing Rules and Orders of Council, which provides that "Whenever a question is put by the Presiding Officer, any Councillor may inform the Presiding Officer that she/he wishes her/his party's opposition on the item to be formally recorded in the Minutes of the Proceedings," and formally recorded the dissent of the Democratic Alliance.*

RESOLVED

- 1 That the proposed amendments and deviations to the Institutional Service Level Standards Charter for 2025/2026 as outlined in the body of the report be approved.
- 2 That the proposed changes in the Institutional Service Level Standards Indicators, targets and Standard Operation Procedures provided in the body of the report be implemented as of the third quarter of the 2025/26 financial year.

**DA DISSENT**

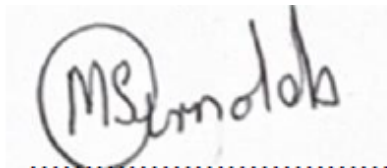
(GROUP GOVERNANCE)  
(Mr. B Nkuta)

**4 ANNOUNCEMENTS BY THE SPEAKER**

*The Speaker reminded Council of the next Council meeting that was moved from 25 & 26 March 2026, to 30 & 31 March 2026.*

**5 CLOSURE**

THE MEETING ADJOURNED AT 15:15



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**SPEAKER OF COUNCIL**  
**CLLR M ARNOLDS**

27 April 2026  
**DATE**